

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. NO. 4292-01  
BILL NO. HB 1880  
SUBJECT: Uniform Crime Reporting System  
TYPE: Original  
DATE: February 29, 2000

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**FISCAL SUMMARY**

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<b>ESTIMATED NET EFFECT ON STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2001</b>	<b>FY 2002</b>	<b>FY 2003</b>
General Revenue Fund	(\$226,575)	(\$396,476)	(\$441,017)
Criminal Record System Fund	\$0	(\$319,162)	(\$327,141)
<b>Total Estimated Net Effect on <u>All</u> State Funds</b>	<b>(\$226,575)</b>	<b>(\$715,638)</b>	<b>(\$768,158)</b>

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2001</b>	<b>FY 2002</b>	<b>FY 2003</b>
Federal Funds	(\$333,100)	(\$1,302,460)	(\$982,210)
<b>Total Estimated Net Effect on <u>All</u> Federal Funds*</b>	<b>(\$333,100)</b>	<b>(\$1,302,460)</b>	<b>(\$982,210)</b>

**\*Costs to be paid with federal grant funds.**

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2001</b>	<b>FY 2002</b>	<b>FY 2003</b>
<b>Local Government</b>	<b>(\$0 to Unknown)</b>	<b>(\$0 to Unknown)</b>	<b>(\$0 to Unknown)</b>

Numbers within parentheses: ( ) indicate costs or losses

This fiscal note contains 6 pages.

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**FISCAL ANALYSIS**

**ASSUMPTION**

Officials from the **Office of Attorney General, Office of State Public Defender, Office of State Courts Administrator, Springfield Police Department, and the Columbia Police Department** assume the proposed legislation would have no fiscal impact on their agencies.

Officials from the **Department of Public Safety (DPS) - Missouri Highway Patrol (MHP)** assume even if DPS is responsible for establishing the program, MHP will be tasked with administering it. Missouri law enforcement agencies will fully and voluntarily comply with the data collection and submission requirements. The guidance established by the FBI will be followed to become certified as a UCR-compliant state as follows: a) the Missouri UCR program will conform to the national UCR standards, definitions, and information b) MHP will establish a proven, effective, and acceptable quality assurance program c) at least 97% of the state's population will be covered in submitting law enforcement agency reports d) field staff will be necessary to conduct audits, training, and to assist contributing agencies in improving the quality of record practices and crime reporting procedures e) adequate staff will be necessary to administer the program and to maintain and improve the computer hardware and software f) MHP will provide in a timely manner those reports required by the FBI to include Missouri's input for the annual Crime In The United States report.

Prior to June 30, 2004, the program will transition from the collection of summary-based to incident-based statistics. On July 1, 2004, the state will assume full financial responsibility for maintaining the program. The computer equipment needed to initiate this program will be provided under the federal NCAP grant. The computers (450 in year 1 and 100 in year 2) would be located at various sites throughout Missouri. The computers would need to be equipped for connection to the Internet and Internet service would need to be provided at each location.

The Information Systems Division would require the following FTEs to design, develop, and maintain the application, and to ensure security:

CITS I - Network	\$40,536
CITS I - Internet Developer	\$40,536
CITS I - Application Developer	\$40,536
CITS I - Technical Support	<u>\$40,536</u>
	\$162,144

ASSUMPTION (continued)

In Year 2, the Information System Division would require 3 additional positions:

Year 2	
CIT II (2)	\$61,944
CITS I (Network)	<u>\$40,536</u>
	\$102,480

In Year 3, the Information System Division would require 1 additional position:

Year 3	
Help Desk CIT II	\$33,559

The positions would require the standard office equipment. The positions required in the Information Systems Division would be responsible for designing, developing, and maintaining the application, and ensuring security.

The Criminal Records Division would require the following FTEs:

Trainer (9)	\$270,000 (Salary based on anticipated market value of position)
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The Trainer positions in the Criminal Records and Identification Division would be responsible for traveling to the various sites throughout Missouri and training personnel in the proper procedures for collecting and editing crime data. In addition, these positions would be responsible for reviewing crime data forwarded for statistical purposes and reviewing current collecting procedures.

Long Range Implications

Currently, establishing the UCR program is part of the federal Narcotics Control Assistance Program (NCAP) grant (75/25) match. By policy, start up programs such as this, should be eligible for grant funding for only four years. In July 2004, the state should be prepared to accept full responsibility for funding this program as a line item in the state budget. State costs are estimated at 1 million dollars annually to fully run the program when the federal grant authority ends. Estimated local cost would be \$838,000.

Officials from the **Office of Secretary of State (SOS)** assume there would be costs due to additional publishing duties related to the Missouri Highway Patrol's authority to promulgate rules, regulations, and forms. SOS estimates the division could require approximately 38 new pages of regulations in the Code of State Regulations at a cost of \$26.50 per page, and 57 new

ASSUMPTION (continued)

pages in the Missouri Register at a cost of \$22.50 per page. Costs due to this proposal would be \$2,289, the actual fiscal impact would be dependent upon the actual rulemaking authority and may be more or less. Financial impact in subsequent fiscal years would depend entirely on the number, length, and frequency of the rules filed, amended, rescinded, or withdrawn. SOS does not anticipate the need for additional staff as a result of this proposal; however, the enactment of more than one similar proposal may, in the aggregate, necessitate additional staff.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process. Any decisions to raise fees to defray costs would likely be made in subsequent fiscal years.

Officials from the **Office of Prosecution Services (OPS)** assume there will be a significant impact on local prosecutors based on the proposal's requirements regarding statistical information.

In response to a similar proposal, officials from the **Office of Cole County Prosecuting Attorney** assume they recently implemented a new program in association with OPS which is solely for court disposition information. For this program, there is an annual maintenance fee for each county ranging from \$5,000 to \$15,000. This proposal would likely require another program or modifications to the existing program which could cost local prosecutors from \$100,000 to \$2,000,000 over the next three to four years.

In response to a similar proposal, officials from the **Office of Boone County Prosecuting Attorney** assume the MHP is currently privy to the MULES system which contains detailed case information entered by the investigating agency. The incident report is a public record which contains less information than that available through the MULES system. It doesn't appear likely that the MHP will require the incident report information. However, the proposal could be interpreted to require local prosecutors to submit incident information reports to the Missouri Highway Patrol. This would mean significant costs for local prosecutors in the form of increased personnel costs, postage, copies, etc.

Officials from the **Jefferson City Police Department (JCPD)** assume the FBI is moving toward National Incident Based Reporting (NIBRS). JCPD assumes the reporting referred to in the legislation is the NIBRS program. JCPD uses data entry from a transcription system for the incident reports. Because their software is written and maintained by a private firm which no longer supports NIBRS on its programs, JCPD assumes that at a minimum, a program would need to be written to interface with the current software. If entry fields are not compatible, a sizable reprogramming or vendor change would be needed. Officer training in gathering proper

ASSUMPTION (continued)

information would be required. Due to increased reporting fields, the complexity of NIBRS reporting requirements, supervisor time for review of reports, and quality control for acceptable submissions, based on 24-hour shifts, JCPD would require 2.0 FTE Police Information Clerks (\$44,000) and .5 FTE Field Supervisor (\$35,000) plus related expense and equipment. JCPD assumes fringe benefits and regular cost of living increases average at 5% annually.

**Oversight** assumes other local law enforcement agencies could have similar impacts as a result of this proposal; therefore, Oversight has shown costs to Local Governments as unknown exceeding \$100,000.

<u>FISCAL IMPACT - State Government</u>	FY 2001 (10 Mo.)	FY 2002	FY 2003
<b>GENERAL REVENUE FUND</b>			
<u>Costs - Missouri Highway Patrol</u>			
Salaries	(\$138,498)	(\$263,800)	(\$301,367)
Fringe Benefits	(53,169)	(101,273)	(115,695)
Expense and Equipment	(34,908)	(31,403)	(23,955)
Total	<u>(\$226,575)</u>	<u>(\$396,476)</u>	<u>(\$441,017)</u>

**CRIMINAL RECORD SYSTEM FUND**

<u>Costs - Missouri Highway Patrol</u>			
Salaries	\$0	(\$230,625)	(\$236,391)
Fringe Benefits	0	(88,537)	(90,750)
Total	<u>\$0</u>	<u>(\$319,162)</u>	<u>(\$327,141)</u>

**FEDERAL FUNDS**

<u>Costs - Missouri Highway Patrol</u>			
Computer Expense and Equipment	<u>(\$333,100)</u>	<u>(\$1,302,460)</u>	<u>(\$982,210)</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2001 (10 Mo.)	FY 2002	FY 2003
<b>LOCAL PROSECUTING ATTORNEYS</b>	<b>(\$0 to Unknown)</b>	<b>(\$0 to Unknown)</b>	<b>(\$0 to Unknown)</b>

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FISCAL IMPACT - Small Business

No direct fiscal impact on small businesses would be expected due to this proposal.

DESCRIPTION

This proposal requires the Missouri Highway Patrol to develop and operate a uniform crime reporting system based on the national reporting system. Specifically, the Highway Patrol must develop, operate, and maintain an information system for the storage and analysis of Highway Patrol and other, self-reported, law enforcement agency incident and arrest reports. Data included must also address activity relating to the distribution of methamphetamine and other illegal drugs. The Highway Patrol must provide information to the national systems and must annually publish a report to the Governor and the Department of Public Safety.

This legislation is not federally mandated, would not duplicate any other program, and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of Attorney General  
Office of State Courts Administrator  
Department of Public Safety - Missouri Highway Patrol  
Office of Prosecution Services  
Office of Secretary of State  
Office of State Public Defender  
Office of Cole County Prosecuting Attorney  
Office of Boone County Prosecuting Attorney  
Jefferson City Police Department  
Springfield Police Department  
Columbia Police Department



Jeanne Jarrett, CPA  
Director  
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